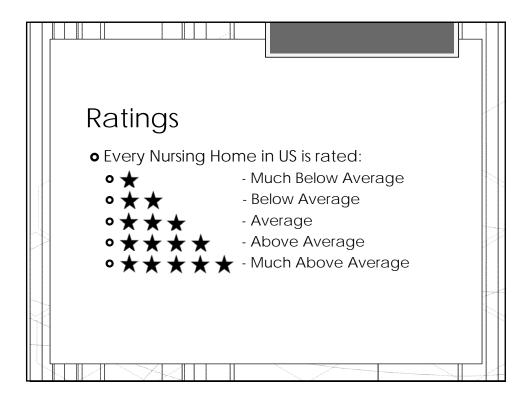


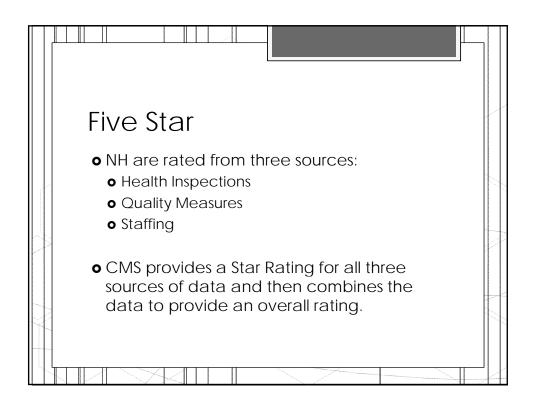
On-Line Resources

- Five Star Rating System
- On-line Survey, Certification, and Reporting System (OSCAR)
- Special Focus Facilities List

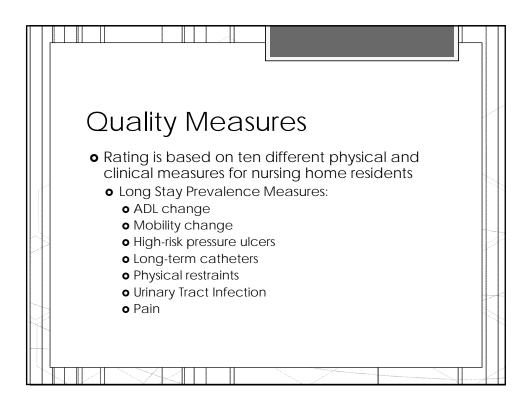
Five Star Quality Ratings System

- Result of Omnibus Reconciliation Act of 1987
- Created to help consumers compare nursing homes more easily
- Assigns each nursing home a rating between one and five stars.
- Website <u>www.medicare.gov/NHCompare</u>

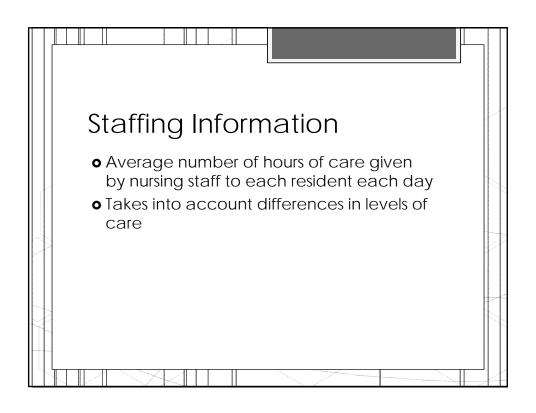




Health Inspection Rating Contains information from last three years of onsite inspections Includes both annual inspections and complaint investigations





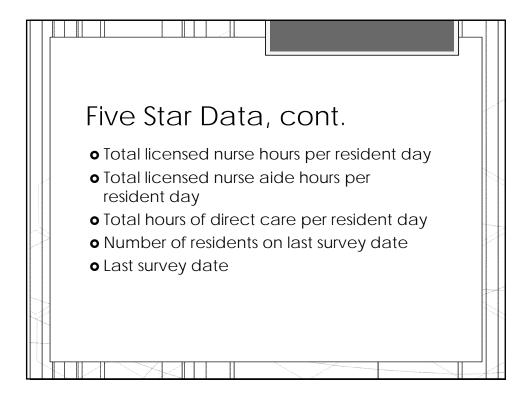


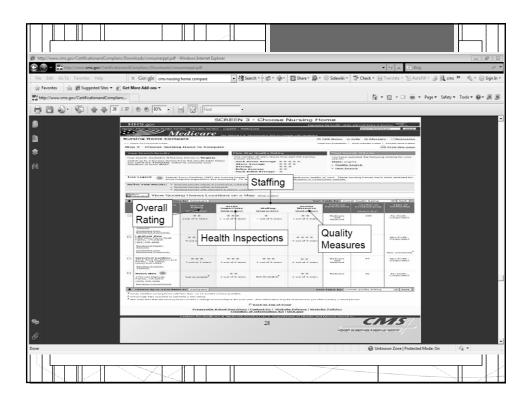
Five Star Data, What does it tell you?

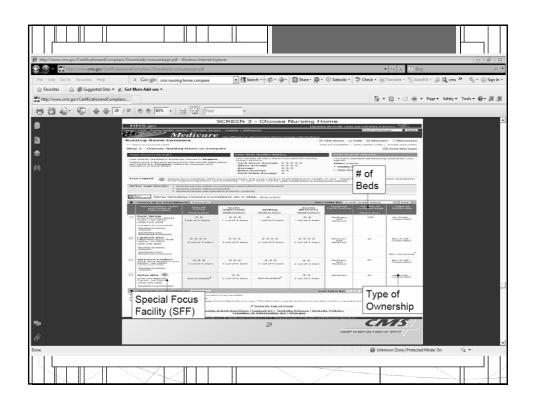
- Broken Down By District
- Number of nursing homes in each CMS Star Rating Category (1-5) broken down by state and then number of nursing homes in the district in each category
- Owner/Manager
- Whether owner/manager in state or out of state
- o%MA

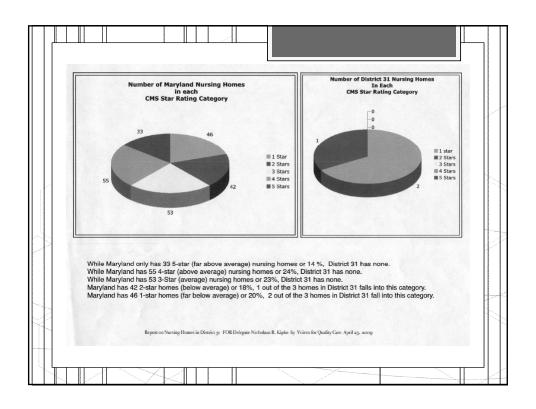
Five Star Data, cont.

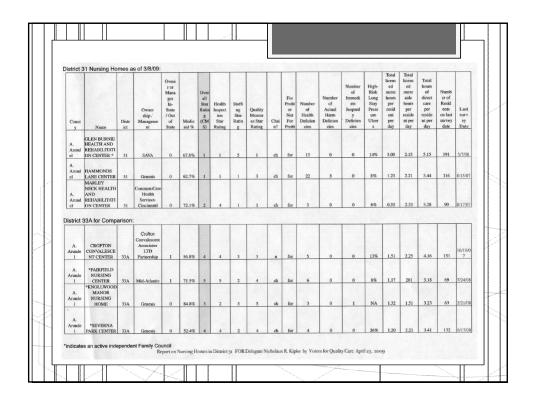
- Overall star rating
- Star rating by 3 categories: Health, Staffing, Quality Measures
- Is the nh a chain
- For profit or not for profit
- Number of health deficiencies
- Number of actual harm deficiencies
- Number of immediate jeopardy deficiencies
- High risk long stay pressure ulcers

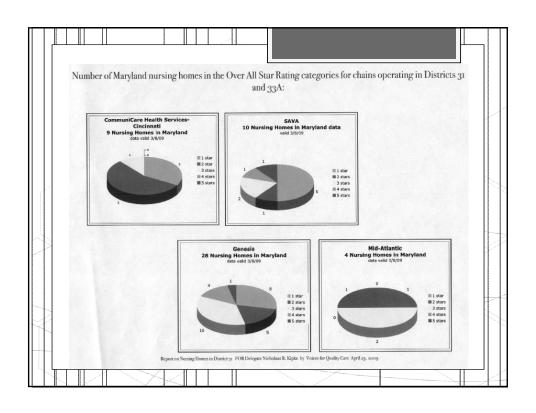


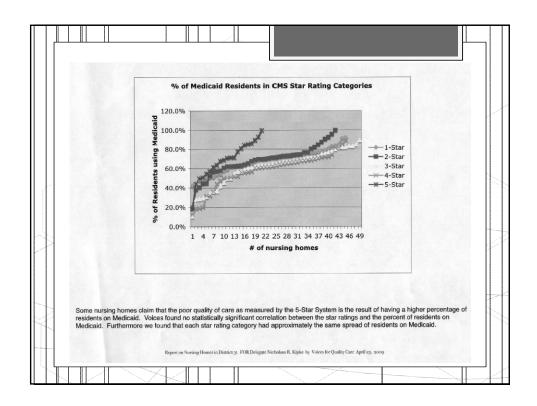


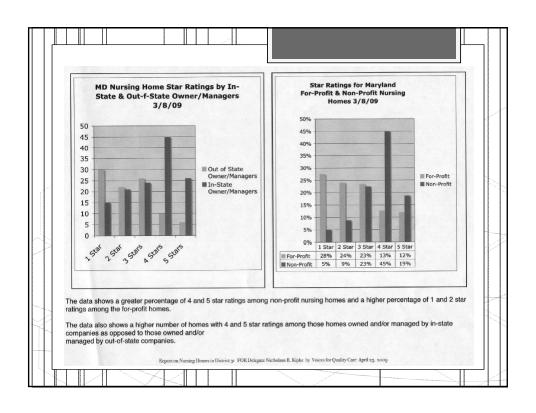


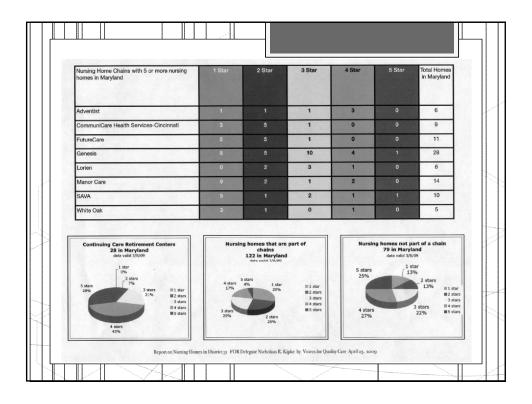


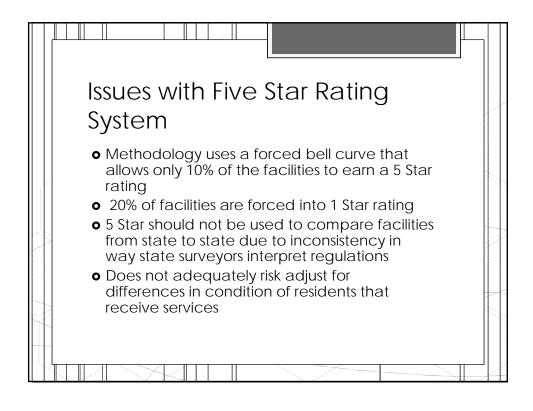




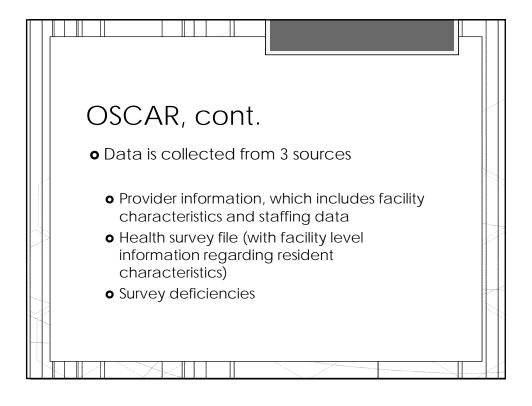








OSCAR On-line Survey, Certification and Reporting System (OSCAR). Has information from the state surveys of all (about 16,500) certified nursing facilities in the US which are entered into a uniform computerized database. Is an on-line data system maintained by CMS



How OSCAR data is collected

- Nursing home prepares standardized form at beginning of each survey listing facility characteristics, resident characteristics, and staffing levels
- These forms provided to State Surveyors
- State Surveyors review the data, comparing the facility report with individual resident medical records, staffing records, and observations of residents and enter data on OSCAR database
- OSCAR database lists the deficiencies

OSCAR Data Issues

- OSCAR does not have an official website from which to retrieve data
- CMS provides the raw data
- The data is raw, but is a compilation of all of the data elements collected by surveyors

OSCAR Data Issues

- Validity Analysis sometimes shows a difference between staffing levels from OSCAR data and payroll data from same time period
- Old OSCAR data is overwritten when a new survey is conducted
- OSCAR data updated monthly

Special Focus Facility Initiative

- Program run by CMS to stimulate improvement in the quality of care at the most poorly performing NH's.
- Identifies worst NH's in each state

NH on the SFF List • More Problems than most other NH • More Serious Problems • A Pattern of Serious Problems that has persisted over a long period of time

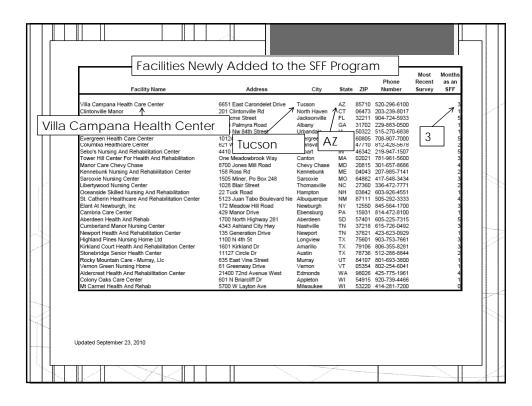
What does it mean to be on the SFF List • SFF NH visited two times per year • States required to impose sanctions that increase in severity and are more immediate when SFFs do not improve

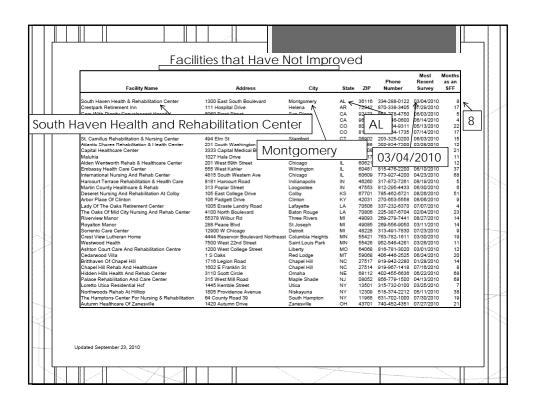
What happens to the NH on the SFF list

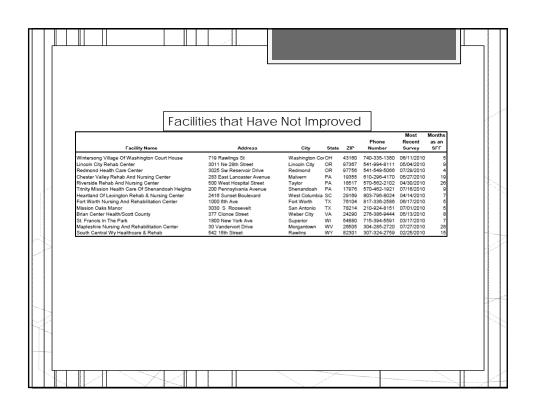
- Within 18-24 months after being identified as an SFF, one of three possible outcomes
 - Improvement and Graduation
 - Termination from MA and MC
 - Extension of Time

SFF Data Includes • Facility Name • Address • City • State • Zip code • Phone number • Date of most recent survey • Months as an SFF

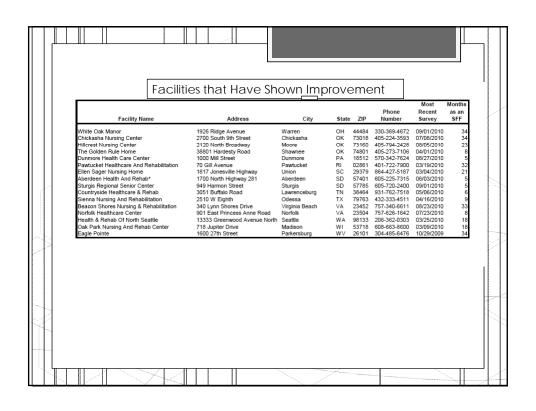




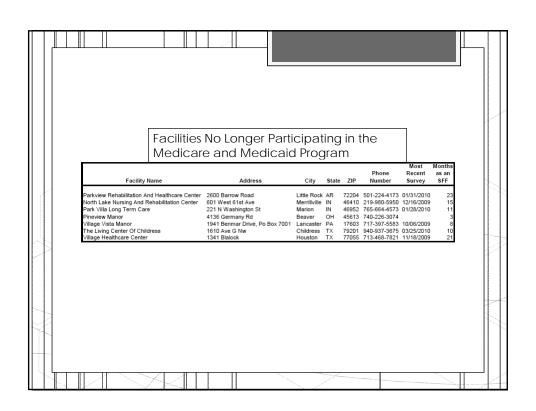




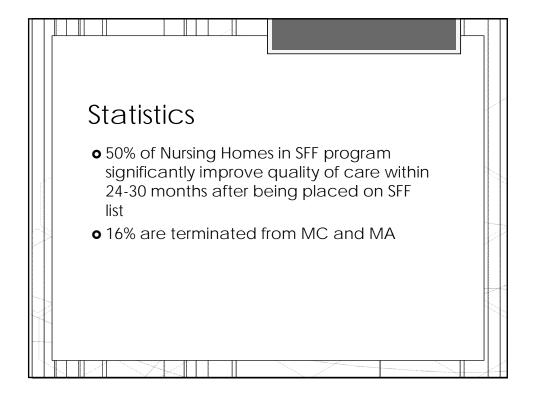
1			-		710	Phone	Most Recent	Months as an	
	Facility Name	Address	City	State	ZIP	Number	Survey	SFF	
	Mount Royal Towers	300 Royal Tower Drive	Birmingham	AL	35209	205-870-5666		21	
1	Woodland Hills Healthcare & Rehabilitation - Jackson Osborn Health And Rehab	1320 West Braden Street 3333 N Civic Center Plaza	Jacksonville Scottsdale	AR AZ	72076 85251	501-241-2191		5 18	
1	Osborn Health And Renab Ashby Care Center	2270 Ashby Ave.	Scottsdale Berkeley	CA CA	94705	480-994-1333 510-841-9494		18	
	Bella Vista Health Care Center	933 East Deodar Street	Ontario	CA	94700	909-985-2731		22	
	Chandler Convalescent Hospital	5335 Laurel Canvon Blvd.	North Hollywood	CA	91607	818-985-1814		0	
1	Victoria Care Center	5445 Everglades St	Ventura	CA	93003	805-642-1736		5	
1	Rock Creek Manor	2131 O Street Nw	Washington	DC	20037	202-785-2577	06/18/2010	9	
l	Charlotte Harbor Healthcare	4000 Kings Hwy	Port Charlotte	FL	33980	941-255-5855		5	
l	Oceanside Nursing And Rehabilitation Center	77 Van Hom Street	Tybee Island	GA	31328	912-786-4511		14	
	Savannah Rehabilitation & Nursing	815 East 63 Street	Savannah	GA IA	31405 50109	912-352-8615		16	
	Granger Nursing & Rehabilitation Center Regency Rehab And Skilled Nursing	2001 Kennedy Street 1600 Mopherson	Granger Council Bluffs	IA IA	51501	712-322-9285		14 13	
	Windmill Manor	2332 Liberty Drive	Coralville	IA.	52241	319-545-7390		7	
	Idaho Falls Care And Rehab	3111 Channing Way	Idaho Falls	ID.	83404	208-529-0067		10	
	South Shore Nursing & Rehab Center	2649 East 75th St	Chicago	Ĭ.	60649	773-356-9300		5	
	Westview Of Derby	445 N Westview St	Derby	KS	67037	316-788-3739	08/12/2010	14	
	Bluegrass Care And Rehabilitation Center	3576 Pimlico Parkway	Lexington	KY	40517	859-272-0608		2	
	James S Taylor Memorial Home	1015 W Magazine Street	Louisville	KY	40203	502-589-0727		8	
	Plaquemine Manor Nursing Home	24320 Ferdinand Street	Plaquemine	LA	70764	225-687-3428		13	
	Legend Rehabilitation & Nursing Center	59 Eastwood Circle, P O Box 310	Gardner	MA	01440	978-632-8776		17	
	Redstone Rehabilitation And Nursing Center Saint Francis Rehabilitation & Nursing Center	135 Benton Drive 101 Plantation Street	East Longmeadow Worcester	MA MA	01028	413-525-3336 508-755-8605		30 11	
	Manorcare Of Rossville	6600 Ridge Road	Wordester Baltimore	MD	21237	410-574-4950		11	
	Coastal Manor	Po Box 429	Yarmouth	ME	04096	207-846-5013		ů	
1	Benedictine Healthcare Center Innsbruck	1101 Black Oak Drive	New Brighton	MN	55112	651-633-1686		9	
1	Owatonna Commons Nursing & Rehab	201 Southwest 18th Street	Owatonna	MN	55060	507-451-6800		32	
	Life Care Center Of Grandview	6301 East 125th St	Grandview	MO	64030	816-765-7714		5	
	Tablerock Healthcare	276 Fountain Lane	Kimberling City	MO	65686	417-739-2481		8	
	Song Health & Rehab Of Columbia, Lic	1506 North Main Street	Columbia	MS	39429	601-736-9557		0	
	West Point Community Living Center	1122 N Eshman Avenue/P.O. Box 817		MS	39773	662-494-6011		13	
l	Missouri River Care & Rehab Center Brian Center Health & Rehabilitation Of Goldsboro	1130 17th Ave S 1700 Wayne Memorial Drive	Great Falls Goldsboro	MT NC	59405 27534	406-771-4500 919-731-2805		8	
l	Western Horizon Care	1700 Wayne Memoriai Drive 1104 Hwy 12	Hettinger	ND ND	58639	701-567-2401		17	
l	Crete Manor	830 East 1st Street	Crete	NE	68333	402-826-4325		20	
l	Holiday Care Center	4 Plaza Drive	Toms River	NJ	08757	732-240-0900	08/23/2010	18	
l	The Pavillions At Forrestal	5000 Windrow Drive	Princeton	NJ	08540	609-987-1221	05/21/2010	28	
1	Oasis Healthcare And Rehabilitation Center	660 Desert Lane	Las Vegas	NV	89106	702-382-5580		27	
1	Mercy Of Northern New York	218 Stone Street	Watertown	NY	13601	315-782-7400		14	
	Lakeridge Villa Health Care	7220 Pippin Rd	Cincinnati	OH	45239	513-729-2300		12	
1	Liberty West Nursing Center Of Toledo	2051 Collingwood Blvd	Toledo	OH	43620	419-243-5191	05/26/2010	4	



					Phone	Most Recent	Months as an	
	Facility Name	Address	City State		Number	Survey	SFF	
	Desert Haven Care Center Palm Springs Healthcare Center	2645 East Thomas Road 277 S Sunrise Way	Phoenix AZ Palm Springs CA	85016 92262	602-956-8000 760-327-8541	01/28/2010	15 16	
11	Santa Cruz Skilled Nursing Center	2990 Soquel Avenue	Santa Cruz CA	95062	831-479-9000	03/22/2010	46	- 1
11	The William And Sally Tandet Center For Continuing Care	146 W Broad Street	Stamford CT	06902	203-964-8500	07/08/2010	13	L
	Bon Secour Maria Manor	10300 4th St N	Saint Petersburg FL	33716	727-576-1025	07/23/2010	12	- 1
	Governor's Creek Health And Rehab	803 Oak St	Green Cove Sprir FL	32043	904-284-5606	03/11/2010	15	- 1
	Heather Hill Nursing Home Royal Oaks Nursing And Rehab Center	6630 Kentucky Ave 2225 Knox Morae Dr	New Port Richey FL Titusville FL	34653 32780	727-849-6939 321-267-0060	03/19/2010 02/26/2010	9	- 1
	Tara At Thunderbolt Nursing And Rehabilitation Center	3223 Falligant Avenue	Savannah GA	31101	012 601 2512		11	- 1
	Manorcare Health Services Waterloo	201 West Ridgeway Avenue	Waterloo IA	50701	319-234-7777		14	- 1
	Pekin Manor	1520 El Camino Drive	Pekin IL	61554	309-353-1099	03/18/2010	19	- 1
	Shawnee Rose Care Center	1000 West Sloan Street	Harrisburg IL	62946	618-252-0351	02/18/2010	27	- 1
	Washington Health Care Center Jefferson County Memorial Hospital Ltcu	8201 W Washington St 408 Delaware Street	Indianapolis IN Winchester KS	46231 66097	317-244-6848 913-774-4730	03/31/2010	26 10	- 1
	Richmond Health & Rehabilitation Complex-Madison	131 Meadowlark Drive	Richmond KY	40475	859-623-3564	06/03/2010	14	
	Fairview Commons Nursing & Rehabilitation Center	Christian Hill Road	Great Barrington MA	01230	413-528-4560	05/05/2010	13	- 1
rı	Anchorage Nursing & Rehabilitation Center	105 Times Square	Salisbury MD	21801	410-749-2474	03/11/2010	16	- 1
11	Woodlawn Rehabilitation & Nursing Center	59 West Front St	Skowhegan ME	04976	207-474-9300	06/18/2010	8	- 1
11	Heartland Hcc - Kalamazoo	3625 W Michigan Ave	Kalamazoo MI	49006	269-375-4550	08/06/2010	28 15	- 1
11	Holmesdale Healthcare & Rehab Madison Medical Center	8033 Holmes 611 West Main Street, Po Box 431	Kansas City MO Fredericktown MO	64131	816-363-6222 573-783-3341	05/26/2010 03/25/2010	28	- 1
H	Brian Center Health & Rehab - Gastonia	969 Cox Rd	Gastonia NC	28054	704-866-8596	06/30/2010	18	- 1
11	Alice Peck Day Memorial Hospital (Ecu)	125 Mascoma Street	Lebanon NH	03766	603-448-3121	06/09/2010	. 9	- 1
11	Central Park Rehab & Nursing	116 East Castle Street	Syracuse NY	13205	315-475-1641	05/06/2010	44	- 1
	Parkside Nursing And Rehab	908 Symmes Road	Fairfield OH	45014	513-868-6500	03/18/2010	7	- 1
	Pacific Health And Rehabilitation	14145 Sw 105th Street	Tigard OR	97224	503-639-1144	01/26/2010	15	- 1
1 1	Caring Heights Community Care And Rehab Golden Living Center - Mountain View	234 Coraopolis Road 1360 Bypass Road	Coraopolis PA Winchester TN	15108 37398	412-331-6060 931-967-7082	07/09/2010 04/01/2010	8	ŀ
1 1	Pigeon Forge Care & Rehab Center	415 Cole Drive	Pigeon Forge TN	37863	865-428-5454	01/26/2010	11	- 1
1 1	Keller Oaks Healthcare	8703 Davis Blvd	North Richland HITX	76180	817-577-9999	05/20/2010	8	- 1
1	Legacy Rehab And Nursing	3708 West 9000 South	West Jordan UT	84088	801-280-2273		16	- 1
1 1	Berlin Health And Rehabilitation Center	98 Hospitality Drive	Barre VT	05641	802-229-0308	01/27/2010	39	- 1
1 1	Beloit Health And Rehab Luther Home	1905 W Hart Rd 831 Pine Beach Rd	Beloit WI Marinette WI	53511 54143	608-365-2554 715-732-0155	07/13/2010	22 66	- 1
	Editer Home	031 Fille Deadli Nu	Marinette VVI	54145	710-732-0100	03/04/2010	00	-
2								- 1
14								- 1
								- 1
11								- 1
								- 1
11								



SFF Characteristics Chain affiliated For-profit More likely to have more total beds and residents, but lower occupancy rate Fewer registered nurses per resident day



Issues with SFF List

- State survey agencies are responsible for entering survey information into CMS's databases and providing updates as needed
- Data lags of up to several months can occur between completion of the survey and posting of data on the list

Issues with SFF list

- Some states avoid concentrating SFF's in same district
- Some states failed to survey SFF facility twice a year
- State enforcement of SFF's that do not demonstrate significant improvement is uneven

Contact Information

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DOJ's Enforcement of Failure of Care Fraud Cases

Andrew S. Penn U.S. Department of Justice Civil Fraud Section andrew.s.penn@usdoj.gov 202 305 3071 Opinions Expressed Herein or Otherwise are those of the Speaker and do not Necessarily Reflect the Views of the U.S. Department of Justice.

Today's Agenda

- Role of DOJ and USAOs in Failure of Care Enforcement
- Investigations To Date
- How Federal and State Agencies Can Work Together

DOJ Resources

- Elder Justice Task Force attorneys, investigators, nurse experts
- Data consultants CHSRA, Acumen, CFONet
- Intranet Elder Justice Research Website
 - Pleadings, case law, model subpoenas, expert CV's, interview templates, other investigative materials

Federal Enforcement of Failure of Care Fraud Cases

- Enforcement priority
 - DOJ and US Attorney's Offices
 - HHS Office of Inspector General
 - Pursue criminal, civil and administrative cases

Why do we care about these cases?

- We're not getting what we pay for.
- Cases usually involve harm, suffering and sometimes death for frail residents.
- Reports say that many long term care providers provide seriously substandard care for which they bill the U.S.
- It's our job to enforce the relevant laws.
- Abuse/neglect cost gov't programs billions.

Federal Prosecution Options

- Criminal
 - Federal Health Care Fraud, Wire Fraud, Etc.
- Civil
 - False Claims Act, 31 U.S.C. 3729
 - Civil Rights of Institutionalized Persons Act, 28
 U.S.C. § 1997
 - Common Law
 - Breach of Contract
 - Common Law Fraud
 - Equitable Claims
 - Unjust enrichment

False Claims Act and Failure of Care Cases

- Pursued against health care providers who knowingly bill for goods or services that were:
 - Not rendered; or
 - Worthless; or
 - Violated a statutory, regulatory or contractual provision that is a condition of payment (also called false certification or "implied certification" theory).

Billing for Worthless Services = Fraud

Providers who:

- knowingly render grossly substandard care or no care at all.
- that harms or kills frail patients, (not a required element, but usually present), and
- bill Medicare or Medicaid for the alleged care, can be pursued under the False Claims Act.

Worthless Care = Fraud

• "Knowingly requesting payment for grossly deficient services"

Bottom Line

• Did the government receive value for the *bundle* of services for which it paid?

Cases Brought Against:

- Nursing Facilities
- Assisted Living Facilities (ALFs)
- Board and care or adult care homes
- Psychiatric and Acute Care Hospitals
- Psychiatric Residential Treatment Facilities (children with serious emotional disorders)
- Group homes for people with intellectual or mental disabilities

DOJ Can Play an Important Role

- CMS and state remedies often not sufficient:
 - Individual facilities with history of "yo-yo" compliance;
 - Systemic problems needing chain-wide remedies;
 - Cases against owner, operator, management company, or other upper level officials.

Prosecution of Failure of Care Cases

- Systemic Facility or Chain Problems
- Clear Failures of Care and Violations of Law that have Led to Egregious Outcomes
- Serious Injury or Death
 - Not a Necessary Element for Criminal or Civil Liability

Types of Cases DOJ Does NOT Pursue

- DOJ does not . . .
 - Bring malpractice cases
 - But malpractice cases are not a bar to government cases
 - Bring administrative cases to enforce survey results (such cases are pursued by state survey agencies and CMS)
 - But survey findings may be some evidence in an enforcement matter

Failure of Care Examples

- ♦Wound care maggots in wounds
- ♦ Excessive falls and fractures
- ♦Impacted feces
- ♦ Residents lying in their own waste
- ♦ Dehydration and malnutrition
- ♦ Excessive medication errors
- Chronic staff shortages

FCA Failure of Care Settlements

- Approximately 40 settled cases with long term care providers
- Significant quality of care injunctive relief and/or HHS-OIG compliance obligations imposed
- Monetary awards

Remedies in FCA cases

- Money damages (various theories)
- Monitoring and other injunctive relief
- HHS-OIG remedies (exclusion, CIA)

CIA Quality of Care Monitor

- Key provision in all quality of care CIAs.
- Provider pays for an outside monitor appointed by the OIG.
- Monitor has extensive access to facilities, residents, staff, corporate management, and records.
- Monitor plays oversight/consultative role.

Monitoring with Corporate Integrity Agreements (CIAs)

- Does not replace CMS or state survey
- Focus on systemic issues, internal quality assurance and improvement mechanisms
- Chain-wide (often multi-state) approach
- Facility, corporate and regional visits
- Meetings with corporate boards
- Periodic reports to OIG and provider

OIG Exclusions

- Mandatory Exclusion if Convicted of a Criminal Offense Related to Abuse or Neglect of Patients; 42 U.S.C. § 1320a-7(a)
- Permissive Exclusion for Causing to be Furnished Services of a Quality that Fails to Meet Professionally Recognized Standards of Health Care; 42 U.S.C. § 1320a-7(b)(6)(B)
 - Prove a Causal Nexus Between Actions or Omissions of the Individual Regarding the Provision of Poor Care
 - Actual Harm to Resident is not Required, but . . .
 - Unlike other Authorities, Exclusion Imposed Pre-Hearing
 - Applicable to Indirect Providers of Care

Examples of Settlements

- Cathedral Rock (ED MO 2010)
 - Felony health care pleas by 5 facilities
 - Deferred prosecution by principal owner
 - \$1 million in criminal fines and penalties
 - \$628,000 in civil damages and penalties
 - Forced sale of facilities
 - Five year CIA

Examples of Settlements

- AHM Management Co. (ED MO 2005)
 - \$1,250,000 damages and penalties
 - Exclusion of individual owner and entities
 - Criminal plea by owner
- Chestercare (ED PA)
 - Consent Decree
 - \$400,000 civil damages and penalties
 - Temporary manager and independent monitor
 - Exclusion of owner

Sources of Potential Cases

- Qui tam Suits
- State Surveys
- HHS/DOJ CMP MOU
- Anonymous Complaints
- Present or Former Employees of Provider
- Families of Residents
- Personal Injury/Nursing Home Neglect Cases
- Newspapers
- Ombudsman Programs
- Advocacy groups
- CHSRA data mining

What to do when you get a Failure of Care case

- Look for residents with bad outcomes
- Look for systemic facility problems
- Look for systemic chain problems
- Show connections among the three

Residents with Bad Outcomes

- Malnourished, dehydrated, weight loss
- Pressure sores, rashes, lice, maggots
- Lying for hours/days in feces/urine
- Bandages not changed for days/months
- Residents filthy, infected, not turned
- Semi-comatose, very withdrawn
- Wrong, too little or too much medication

Facility Problems

- Inadequate staff; high turnover
- Inadequate training
- Inadequate supplies
- Improper maintenance of MDS
- Admitting new patients when they can't care for existing ones
- Choices driven by profit, not by care/clinical considerations

Chain Problems

- Financial considerations elevated over clinical.
- Corporate culture that penalizes instead of rewarding good care.
- Inadequate use of data to track status.
- Bonus structure that rewards practices leading to bad care (<u>i.e.</u>, cutting staff.)
- Inaction in the face of knowledge of problems.
- Inadequate funds for training, supplies, care.
- Failure to heed and investigate complaints.

Evidence of Falsity

- Allegations of "charting parties."
- Text in medical records identical.
- Inappropriate or nonsensical charting, i.e.,
 - Charting for wrong condition(s).
 - Charting for July 4th in December.
 - Inconsistent with condition ("alert" in coma).
- Billing when resident discharged or dead.
- Not doing what they told Surveyors they would do to "fix" the problem.

Evidence of Knowledge

- Survey reports (outlining problems)
- Statements in MDS (resident or facility)
- "Staffing up" for surveys
- Other law suits (tort and administrative)
- Personnel files
 - letters begging for more help, resignation ltrs
 - Statements to superiors/HQ about staffing
 - Reprimands for inadequate care
- Internal memos and consultants' reports
- Quality Assurance Committee

Teamwork

- Many State and Federal partners in our investigations
 - FBI
 - HHS-OIG
 - CMS
 - MFCU
 - State survey and licensing agencies
 - Ombudsmen

Conclusion

- Failure of Care Cases Present Complex and Important Issues for All Parties
- DOJ Involved at both Civil and Criminal Levels
 - Involvement only where Necessary
 - Choose cases carefully
- Coordinate with MFCUs
 - Co-counsel
 - Triage
 - Referrals